### Weekly Compilation of

# Presidential Documents



Monday, January 8, 1996 Volume 32—Number 1 Pages 1–19

### Contents

### **Addresses and Remarks**

Adm. Arleigh A. Burke, funeral service—10 Budget negotiations—3, 6 Radio address—2 St. Monica's Episcopal Church—14

### **Bill Signings**

District of Columbia appropriations legislation, statement—13 ICC Termination Act of 1995, statement—1

### **Communications to Congress**

Cyprus, letter transmitting report—13
Iraq, letter reporting—11
Israeli loan guarantees, message transmitting report—5
Libyan emergency, message on continuation—8
Netherlands-U.S. tax protocol and report, message transmitting—9
Romania, message on trade—9

### **Communications to Federal Agencies**

Palestine Liberation Organization, memorandum—14

#### Interviews With the News Media

Exchanges with reporters Briefing Room—6 Cabinet Room—3, 4 Oval Office—6

#### Notices

Continuation of Libyan emergency—8

### **Proclamations**

Death of Admiral Arleigh A. Burke-6

### Statements by the President

See also Bill Signings Death of Adm. Arleigh A. Burke—5

### **Supplementary Materials**

Acts approved by the President—19 Checklist of White House press releases—18 Digest of other White House announcements—17 Nominations submitted to the Senate—18

### WEEKLY COMPILATION OF

### PRESIDENTIAL DOCUMENTS

Published every Monday by the Office of the Federal Register, National Archives and Records Administration, Washington, DC 20408, the *Weekly Compilation of Presidential Documents* contains statements, messages, and other Presidential materials released by the White House during the preceding

The Weekly Compilation of Presidential Documents is published pursuant to the authority contained in the Federal Register Act (49 Stat. 500, as amended; 44 U.S.C. Ch. 15), under

regulations prescribed by the Administrative Committee of the Federal Register, approved by the President (37 FR 23607; 1 CFR Part 10).

Distribution is made only by the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The Weekly Compilation of Presidential Documents will be furnished by mail to domestic subscribers for \$80.00 per year (\$137.00 for mailing first class) and to foreign subscribers for \$93.75 per year, payable to the Superintendent of Documents, Government Printing Office, Washington, DC 20402. The charge for a single copy is \$3.00 (\$3.75 for foreign mailing).

There are no restrictions on the republication of material appearing in the Weekly Compilation of Presidential Documents.

### Week Ending Friday, January 5, 1996

### Statement on Signing the ICC Termination Act of 1995

December 29, 1995

I have today signed into law H.R. 2539, the "ICC Termination Act of 1995." In my State of the Union address this year, I called upon the Congress to terminate the Interstate Commerce Commission (ICC). I also called for further reductions in unnecessary regulations. This legislation is consistent with those goals, but it does not go far enough.

The bill eliminates the ICC, transferring many of its functions to a new Surface Transportation Board (STB) located within the Department of Transportation (DOT). The bill reduces some ICC functions, including those that overlap with DOT with regard to overseeing safety and insurance requirements in the trucking industry. With the sunset of the ICC and the consolidation of motor carrier functions at DOT, the bill will produce moderate budget savings.

The bill will also help provide a smooth transition now that appropriations for the ICC have been terminated. And the bill empowers the new STB to promote deregulation administratively on a case-by-case basis. I call upon the Board to use this authority to the fullest extent to benefit consumers and facilitate economic growth.

I am also satisfied that the Congress addressed my Administration's strong objections to earlier versions of this legislation, which would have severely curtailed labor protection for railroad employees adversely affected by certain railroad transactions, including mergers. And I note that the final version of the bill continues intact the important rail reforms of 1980, which have helped improve rail service and bring the railroad industry back to profitability.

Nevertheless, I am disappointed in this bill. While it eliminates the ICC, it creates a new independent agency, the STB, within the Transportation Department. Overall, the

bill falls short of my Administration's much bolder proposal for extensive deregulation of transportation industries.

Regulatory reform of the Nation's transportation industries has been an outstanding success. Beginning with air cargo deregulation in 1977 and continuing with sweeping rail and trucking reforms over the past 15 years, much of the stranglehold of government regulation has been broken. Today, only about 20 percent of all domestic freight transportation is regulated, compared with 75 percent 20 years ago. These reforms have reduced the cost of transporting everything we buy and use. They have also enabled U.S. producers and retailers to employ "just in time" manufacturing and inventory systems to save many billions of dollars in warehousing and distribution costs.

The Congress had an opportunity to build on this success but, instead, provided for only very modest reform. While this legislation eliminates a number of obsolete and unnecessary functions of the ICC, it still exempts transportation industries from many of the disciplines of competition. These exemptions are no longer justified in today's strong and competitive market economy.

For example, the Nation's trucking industry has enjoyed antitrust immunity for collective ratemaking for the last 47 years. Continuation of this immunity reduces potential benefits to consumers and protects inefficient carriers. This bill also maintains special merger standards for railroads. The railroad industry should be subject to the same merger standards as other transportation industries.

The bill vests the Chairman of the Surface Transportation Board with the authority to appoint "officers and employees of the Board." The Appointments Clause of the Constitution, Art. II, sec. 2, cl. 2, permits the Congress to vest the appointment of inferior officers in the head of a department. Because the Board is "established within the

Department of Transportation," it is a bureau or component of a department, and cannot be a department unto itself for purposes of the Appointments Clause. Accordingly, it would be unconstitutional for the Chairman to appoint persons to serve as "officers" in the constitutional sense. Therefore, I am signing this bill with the understanding that it does not authorize the Chairman to appoint "officers" in the constitutional sense.

The bill provides for the authorization of appropriations for the Board to expire after 3 years. During this period, my Administration will monitor the regulatory activities of the Board to determine whether it should continue and whether further reforms would be beneficial. My Administration remains committed to continued deregulation of the transportation industry.

### William J. Clinton

The White House, December 29, 1995.

NOTE: H.R. 2539, approved December 29, was assigned Public Law No. 104–88. This statement was released by the Office of the Press Secretary on December 30.

### The President's Radio Address

December 30, 1995

Good morning. Tomorrow is New Year's Eve, a time for celebration, friendship, and hope. Nineteen ninety-five has been a good year for our country, and the coming year can be even better.

In Washington, we all know this has been a year of serious differences and profound debate over our Nation's future direction. But if we remain true to our values, we will prove once again that in America we can have serious differences without leaving deep divisions. We know our Nation is strongest when we're true to our fundamental values, giving every American the opportunity to make the most of their lives, remembering the duty we owe to our parents and our children, preserving our families and our communities, keeping America the strongest force for peace and freedom in the world.

In our effort to advance these values, 1995 has been a time of real progress and concrete

achievement. The key to our strength is economic opportunity for every American. In 1995, the ingenuity and hard work of our people has kept the economy growing, steady and strong. In the past 12 months the economy created 13/4 million new private sector jobs. In every month the unemployment rate has been below 6 percent. All told, since 1993, we Americans have created nearly 8 million new jobs. The stock market has broken every record. The deficit dropped for the third year in a row, for the first time since Mr. Truman was President. Long-term interest rates continue to fall, bringing lower mortgage payments for working families and more affordable credit for small businesses and consumers.

A growing economy and lower interest rates are why a million new Americans became homeowners for the very first time in 1995. There were more new businesses incorporated this year than in any previous year. And here in Washington, in spite of all of our differences, we made some real progress on an important issue, political reform. At long last, Congress passed a law which applies to themselves the same laws they impose on the private sector. And at long last, after 3 years of effort, the Congress passed lobby reform legislation, banning gifts to Congressmen and requiring extensive disclosure about the activities of lobbyists.

Most important, our communities all over America are coming together around our values again. In city after city, in State after State, violent crime is down; the welfare and food stamp rolls are down; the poverty rate is down; even the divorce rate is down; and for 2 years in a row now, the teen pregnancy rate has dropped.

It hasn't always been an easy year for America. There have been moments that tested our national community. In the wake of the terrible bombing in Oklahoma City, which took the lives of 169 people, our Nation reached out and recognized the bonds that hold us together. Out of the ashes of that tragedy a new sense of national spirit took hold. We affirmed once again that all Americans are in it together. We recognized once again that we can't love our country and hate our Government.

And a strong America has been the world's strongest force for freedom, peace, and democracy in 1995. Our brave men and women today are in the snows of Bosnia, helping to uphold the peace agreement to end the worst bloodshed in Europe since World War II. And from the cobblestone streets of Northern Ireland to the sands of the Middle East, a strong America has helped to bring peace to regions long torn by strife.

Yes, 1995 has been a good year for America. Our people have accomplished a lot. And it goes without saying, we still have one major task to finish to top off the accomplishment of this year. We have to finish the job of balancing the budget and to do it in the right way.

Ås you know, for the last 2 weeks the Congress has refused to pass legislation that would keep the Federal Government open to serve the American people. This has never happened before for this length of time in the whole history of the Republic. And it's been very hard on three-quarter of a million public servants who have to pay rent and utilities and mortgage payments and buy food. And they're losing pay at holiday time. And it's also cut off services for millions of Americans who depend upon them.

This Tuesday, if the Government is not open, cleanup efforts will be stopped cold at 32 toxic waste sites in neighborhoods around our country. Next week, Federal funds for unemployment insurance will begin to run out, forcing States to scramble to find ways to keep helping workers who have lost their jobs. And the Meals on Wheels program to our senior citizens won't go forward. Every day, 9 of 10 workplace safety complaints go unanswered. And every day 2,500 people can't get guaranteed home mortgages. Every day, thousands of young people looking for college loans can't apply for them. If ever we needed a reminder that our Government is not our enemy, this is it.

Let me be clear: I am committed to balancing the budget. Our administration already has cut the deficit nearly in half, and I am determined to finish the job. For weeks I've been working in good faith with Republicans and Democrats in Congress to find common ground, to balance the budget in a way that reflects our values. Yesterday I

met well into the evening with Speaker Gingrich and Majority Leader Dole. And in just a few moments I will sit down with them again, along with the Democratic congressional leaders.

We are making real progress. We know that our work is not done. We know we have much to do, so that the American dream will remain alive for every citizen and so that we can come together as a people and so that America can remain the strongest force for peace the world has ever seen.

So on this New Year's, let's resolve that we will balance the budget, but that we'll do it in a way that will keep our country growing and that will be true to our basic values. That is, we'll balance the budget without gutting Medicare and Medicaid, without deeply cutting education or the environment, without raising taxes on working families. Let's resolve to reopen the Government and do it now. And let's resolve to act without rancor or partisan bitterness in the spirit of the new year and in the interests of the American people.

Nineteen ninety-five has been a year when we've been true to the best of America. If we'll just work hard and work together and follow our values, 1996 can be even better. Hillary and I want to wish you and your families a happy and healthy New Year.

Thank you for listening.

NOTE: The address was recorded at 9:44 a.m. in the Oval Office at the White House for broadcast at 10:06 a.m.

### Remarks Prior to a Meeting With Congressional Leaders and an Exchange With Reporters

December 30, 1995

### **Budget Negotiations**

**The President.** I want to be brief today because we're getting off to a little late start. We've got a lot to do. I have three things to say: I think we made a good start yesterday; we're making progress; and I believe we need to open the Government. I hope we can agree to do all that.

#### Bosnia

**Q.** Sir, do you know any more information on the soldier who was wounded in Bosnia?

**The President.** Our reports are sketchy, and I have tried to get an update, but what I do know is that there were apparently two vehicles and four soldiers involved. Only one was seriously hurt, and he has been medevaced to Croatia, in a hospital there, and we understand he's in stable condition.

But mines have always been our biggest concern, and we're working very hard on it, but that's what happened. And we'll continue to monitor it and do the best we can. The mission itself is going very well. The people have received our soldiers very well, and I'm very well satisfied with the progress. And I'm obviously very sorry this happened, but they're making good progress on the mine problem, but it's going to be difficult to get rid of them all.

### **Budget Negotiations**

**Q.** [Inaudible]—the measure to get the workers back that's going to get through Congress?

**Senator Dole.** Well, it passed the House. We hope we can pass it in the Senate today, so make some progress.

**Senator Daschle.** We tried to pass a clean CR, one without any conditions. And that was objected to, but I hope we can work something out.

**Q.** But isn't the fact now that the Democrats are holding things up?

**Senator Daschle.** Not at all. As a matter of fact, as I said, we passed a continuing resolution—we had no conditions. It sent people back to work, and that was objected to. So we're not trying to hold anything up here. We hope we can get some sort of an agreement as early as today.

**Q.** Well, what's it going to take to get a deal?

**Speaker Gingrich.** Well, let me just say something. I think the President had a right—we're glad to have you all in. We have a lot of work to do. We made, I thought, real progress last night. It is not easy. We have very significant areas we have to work on, but I thought the spirit was very positive. We don't just want to get the Federal workers back, we want to get them paid. And in

order to do that, I think we've got to get this whole thing worked out. But I thought we had a great start last night. And with you all's permission, I think we can get a lot more done in the next few hours.

**Q.** Mr. President, is the message from the Democrats basically that they don't trust you?

**The President.** We've got to go to work. Thank you very much.

NOTE: The President spoke at 11:35 a.m. in the Cabinet Room at the White House. In his remarks, he referred to Spec. Martin J. Begosh, USA, wounded when his vehicle hit a land mine in Bosnia on December 30. A tape was not available for verification of the content of these remarks.

### **Exchange With Reporters Prior to a Meeting With Congressional Leaders**

December 31, 1995

### **Budget Negotiations**

**Q.** Mr. President, are you close to a deal today?

**The President.** Let me tell you where we are today. We had a very long discussion yesterday. We discussed almost all the issues where we had differences on our plans financially, in terms of the dollars. And this morning we're going to have an extensive discussion of the Medicare policy. And then we're going to give our staffs some instruction. We're going to meet again on Tuesday, and we're going to do our best to work through this and come to an accord.

My New Year's wish is that we'll get this balanced budget plan, and we'll do it in a way that protects the things that we care about, the Medicare, the Medicaid, the education and environment, the other issues. And we've been working at it. I've been very well pleased, and I think we've been somewhat successful because we haven't said very much about it. We've just got to keep working until we reach an accord.

- **Q.** Mr. President, will you touch on—[in-audible]—negotiations—
- **Q.** Will you leave town today without reopening the Government, of the three—

**Speaker Gingrich.** I'm sure we'll be talking about that, that's one of the things we

want to get done and get agreed to. So we're trying to work out how to get the Federal employees back to work. We'd also like to get them paid. I think that's an integral part of getting them back to work. But as the President said, I think, frankly, most of our success so far has been that we've been in this room talking with each other and not getting involved in negotiating in public, and I think we've made a lot of progress.

**Q.** To follow on that, sir, is it healthy to have the House Speaker talking on CNN yesterday on the——

Speaker Gingrich. Oh, that is nonsense. I told the President on Friday that I was so favorable about him in answering their big question on "Evans & Novak" that I thought he'd want to see it. The fact is we're working very well together. I was asked a question about the campaign next year, and I suspect if you ask Mr. Gephardt or Vice President Gore about how they'll campaign next year, they'll give you similar answers. We're negotiating very well from a Government standpoint in here, and I think we have a lot to be proud of. Our New Year's wish ought to be that we get this done and give the American people a balanced budget and the Government paid for and back to work.

**Senator Dole.** The Senate is going to meet at noon; we'll try to pass something to help the Federal employees.

**Q**. Are you closer?

**Senator Dole.** Oh, we're about 6 feet apart. [Laughter]

**Senator Daschle.** We'll be a lot closer in a couple of hours. [*Laughter*]

**The President.** We're working at it steady. Happy New Year everybody.

NOTE: The exchange began at 9:50 a.m. in the Cabinet Room at the White House. A tape was not available for verification of the content of this exchange.

### Statement on the Death of Admiral Arleigh A. Burke

January 1, 1996

We mourn the passing today of Adm. Arleigh A. Burke, U.S. Navy (Retired), whose dedicated and exceptional career is cherished by everyone who knew of his extraordinary courage, legendary reputation, and selfless service.

Last summer, as I prepared for the 50th anniversary of the commemoration of V-J Day and the end of the war in the Pacific, I had the honor and privilege of having dinner with Admiral Burke. I benefited then from his wise counsel, as had previous Presidents before me. Courageous and gallant, he was renowned for his heroism and leadership during the Pacific battles of World War II, from Cape St. George and the Solomon Sea to Leyte Gulf and Okinawa. During his 6year tenure as Chief of Naval Operations in the pivotal years of the cold war, Admiral Burke's vision ensured a balanced and versatile Navy to help deter world war and respond to whatever crises might come. The U.S. Navy, in naming one of its most powerful class of surface ships after "31-Knot Burke," has ensured that his name will ride the seas as a reminder in the coming century of an indomitable destroyerman and naval leader who stood for freedom and the excellence needed to defend it.

To Admiral Burke's wife of 72 years, Roberta, his family and friends, and to the Navy community, I extend my heartfelt condolences. We will remember him as one of America's finest sailors and most capable military leaders.

### Message to the Congress Transmitting a Report on Loan Guarantees to Israel

December 30, 1995

*To the Congress of the United States:* 

Enclosed is an unclassified report on the Loan Guarantees to Israel Program and on economic conditions in Israel, as required by section 226(k) of the Foreign Assistance Act of 1961, as amended (Public Law 87–195), and section 1205 of the International Security and Development Cooperation Act of 1985 (Public Law 99–983).

### William J. Clinton

The White House, December 30, 1995.

NOTE: This message was released by the Office of the Press Secretary on January 2, 1996.

### **Exchange With Reporters Prior to a Meeting With Congressional Leaders**

January 2, 1996

### **Budget Negotiations**

**Q.** Mr. President, is this the meeting at which you're going to start making some compromises on the most contentious issues?

**The President.** Well, I'm looking forward to it, and I hope we can reach an agreement. I want to compliment the Senate on voting to reopen the Government today for the next several days while we attempt to finalize this, and I hope the House will follow suit. That's a very good sign, and I'm looking forward to the meeting tonight.

**Q.** Will the House follow suit, Mr. Speaker?

**Speaker Gingrich.** Well, our Members will be back by noon tomorrow, and we hope to meet with all of them and brief them on tonight's meeting and whatever happens tomorrow morning and maybe get something done during the day tomorrow. I think if we can both get movement on the balanced budget and get the Government back to work, and paid for, that really would be a good step in the right direction.

**Q.** Will you encourage them to take the Senate bill?

**Speaker Gingrich.** We're going to have a good meeting tonight, and we'll report to the Members what happened when they get back tomorrow.

NOTE: The exchange began at 6:15 p.m. in the Oval Office at the White House. A tape was not available for verification of the content of this exchange.

### Proclamation 6860—Death of Admiral Arleigh A. Burke

January 2, 1996

By the President of the United States of America

#### A Proclamation

As a mark of respect for the memory of Admiral Arleigh Burke, one of our Nation's foremost naval heroes, I hereby order, by the authority vested in me as President of the United States of America by section 175 of title 36 of the United States Code, that the flag of the United States shall be flown at half-staff upon all public buildings and grounds, at all military posts and naval stations, and on all naval vessels of the Federal Government in the District of Columbia and throughout the United States and its Territories and possessions until interment. I also direct that the flag shall be flown at half-staff for the same period at all United States embassies, legations, consular offices, and other facilities abroad, including all military facilities and naval vessels and stations.

**In Witness Whereof**, I have hereunto set my hand this second day of January, in the year of our Lord nineteen hundred and ninety-six, and of the Independence of the United States of America the two hundred and twentieth.

### William J. Clinton

[Filed with the Office of the Federal Register, 8:45 a.m., January 4, 1996]

NOTE: This proclamation was published in the *Federal Register* on January 5.

### Remarks on the Impact of the Budget Impasse and an Exchange With Reporters

January 3, 1996

The President. Good afternoon. I have just finished meeting with my Cabinet to receive an update on the consequences of the Government shutdown that Congress has imposed on the American people and on the hardworking public employees who are now working without pay and the many who want to work but are not permitted to return to work. Each day this shutdown continues, the consequences grow worse.

Before I get into some of the specific things that came out of the Cabinet meeting, let me remind the American people that this shutdown is not caused by the fact that the congressional leaders and I have not yet reached agreement on a balanced budget plan or on all the appropriations for this year. In fact, it is part of an explicit strategy by Republicans to shut the Government down to get their way on budget and tax issues.

This has never been done before. It is not a natural disaster. It is an unnatural disaster borne of a cynical political strategy.

It is long past time to reopen the Government. I am pleased that after 2 weeks of this shutdown, the Senate Republicans have voted to reopen the Government, putting the interest of our country ahead of politics. Our budget talks are proceeding seriously and in good faith. I have been impressed by the efforts made on all sides, including those by Senator Dole and by Speaker Gingrich and Leader Armey and Senator Daschle and Mr. Gephardt. We are working together in good faith. This shutdown is not speeding our talks. It is only casting a shadow over them.

Let me report to you some of the specific examples of harm already caused by the shutdown. This week, the Meals on Wheels program for senior citizens will run out of money. Half the Head Start programs in the country will run out of money within the month. The Centers for Disease Control tracking system cannot accurately keep up with the flu outbreak in the Midwest. On an average day, 260 small businesses are being denied \$40 million in capital, loans that would create new jobs for Americans. We are not able to enforce our trade laws to protect our workers and our products. We're not able to weatherize homes in this winter to protect the elderly from the cold.

Yesterday, the Environmental Protection Agency shut down toxic waste cleanups at 32 sites across America. Every day, 240 calls to the Drinking Water Contamination Hotline now go unanswered. The EPA's efforts to prevent cryptosporidium from contaminating city water supplies, something that proved a deadly threat in the city of Milwaukee, have been badly delayed. EPA enforcement efforts have completely stopped.

Medicare contractors who serve our elderly are not being paid. Many of them now are dipping into their own pockets to keep health care coming, but they won't be able to do it for long. Ten States have run out of the funding they use to run our unemployment insurance program, and 15 more will soon do so.

Ninety-five percent of all workplace safety activities have been shut down. All sweatshop enforcement has been stopped. And investigations into 3,500 potential cases of pension fraud have ground to a halt.

Two weeks ago when a mill burned down in Massachusetts, workers received immediate assistance for child care, transportation, and job training. Last week when 2,000 workers lost their jobs from a Rhode Island factory, the Labor Department could not respond at all.

Medicaid funding that goes to pay for nursing home care, pregnant women, the disabled, and poor children will be exhausted by the end of this month. Every day we are unable to process 2,500 applications for mortgage insurance. That means now a backlog of 20,000 people who are losing their home loans, many of them losing their chance to buy their new homes. Funds to pay for drugs, food, and supplies at veterans hospitals run out today. And 170,000 veterans did not receive their December educational benefits.

At FEMA, an agency that has been universally praised by Republicans and Democrats alike, the emergency food and shelter program for people facing disasters has run out of funds. And according to Director James Lee Witt, some State emergency management agencies have actually had to shut their operations. We can only hope that they will not suffer a disaster while this occurs.

The Secretary of State reports that this shutdown is adversely affecting the national security of the country. We are running the risk of not being able to maintain our diplomacy abroad. And this shutdown, frankly, is injuring the reputation of the United States around the world. People wonder what is going on.

The shutdown has been especially devastating to hundreds of thousands of dedicated public servants who work for the American people through the Federal Government. Some of them have actually had their phones cut off or can no longer pay for child care because they are working without pay or because they are not permitted to work. Some of those are so dedicated to their mission that they've actually tried to go to work and had to be run off.

It's time to stop holding the Federal workers hostage in this process. As the Secretary of State says, this is not how a great country

behaves. And as I have said for months and months and every day since this shutdown occurred, this is not how to balance the budget; it is not influencing our talks; we ought to reopen the Government.

Again, let me say I'm convinced both sides want to balance the budget. We have different philosophies about how to do so. Based on the hours and hours we've spent working together, I'm convinced we can do it. But it is wrong—it is deeply wrong to shut the Government down while we negotiate under the illusion that somehow that will affect the decisions that I would make on specific issues. As I said, this is only casting a shadow over our talks. I will continue to do everything I can in good faith to reach an agreement. But it is wrong to shut the Government down.

Again, let me compliment the Senate on abandoning that process and voting to open the Government while we continue to work, and ask the House to follow suit.

Thank you very much.

- Q. Mr. President, House leaders—
- **Q.** What about your role in this, Mr. President?
- **Q.** Is there anything you can do to bring the workers, some workers back?

**The President.** Well, I have worked with our people, obviously, at OMB to explore every conceivable option to bring them back. And I will continue to do that. I have done everything that I have been told I can legally do, and we are exploring some other options. As other options come up, I will do whatever I can. I think this is very wrong.

But they also deserve to be paid. And the American people need to know that those who are not working are not out there idle of their own choice. They want to be here. They want to be working, and we ought to give them a chance to do it.

NOTE: The President spoke at 3:19 p.m. in the Briefing Room at the White House.

### Notice—Continuation of Libyan Emergency

January 3, 1996

On January 7, 1986, by Executive Order No. 12543, President Reagan declared a na-

tional emergency to deal with the unusual and extraordinary threat to the national security and foreign policy of the United States constituted by the actions and policies of the Government of Libya. On January 8, 1986, by Executive Order No. 12544, the President took additional measures to block Libyan assets in the United States. The President has transmitted a notice continuing this emergency to the Congress and the *Federal Register* every year since 1986.

The crisis between the United States and Libya that led to the declaration of a national emergency on January 7, 1986, has not been resolved. The Government of Libya has continued its actions and policies in support of terrorism, despite the calls by the United Nations Security Council, in Resolutions 731 (1992), 748 (1992), and 883 (1993) that it demonstrate by concrete actions its renunciation of such terrorism. Such Libyan actions and policies pose a continuing unusual and extraordinary threat to the national security and vital foreign policy interests of the United States. For these reasons, the national emergency declared on January 7, 1986, and the measures adopted on January 7 and January 8, 1986, to deal with that emergency, must continue in effect beyond January 7, 1996. Therefore, in accordance with section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)), I am continuing the national emergency with respect to Libya. This notice shall be published in the Federal Register and transmitted to the Congress.

### William J. Clinton

The White House, January 3, 1996.

[Filed with the Office of the Federal Register, 8:45 a.m., January 4, 1996]

NOTE: This notice was published in the *Federal Register* on January 5.

# Message to the Congress on the Continuation of the Libyan Emergency

January 3, 1996

To the Congress of the United States:

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for

the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice, stating that the Libyan emergency is to continue in effect beyond January 7, 1996, to the *Federal Register* for publication.

The crisis between the United States and Libya that led to the declaration of a national emergency on January 7, 1986, has not been resolved. The Government of Libya has continued its actions and policies in support of terrorism, despite the calls by the United Nations Security Council, in Resolutions 731 (1992), 748 (1992), and 883 (1993) that it demonstrate by concrete actions its renunciation of such terrorism. Such Libyan actions and policies pose a continuing unusual and extraordinary threat to the national security and vital foreign policy interests of the United States. For these reasons, the national emergency declared on January 7, 1986, and the measures adopted on January 7 and January 8, 1986, to deal with that emergency, must continue in effect beyond January 7, 1996. I have determined that it is necessary to maintain in force the broad authorities necessary to apply economic pressure to the Government of Libya to reduce its ability to support international terrorism.

### William J. Clinton

The White House, January 3, 1996.

### **Message to the Congress on Trade With Romania**

January 3, 1996

To the Congress of the United States:

On May 19, 1995, I determined and reported to the Congress that Romania is in full compliance with the freedom of emigration criteria of sections 402 and 409 of the Trade Act of 1974. This action allowed for the continuation of most-favored-nation (MFN) status for Romania and certain other

activities without the requirement of an annual waiver.

As required by law, I am submitting an updated report to the Congress concerning emigration laws and policies of Romania. You will find that the report indicates continued Romanian compliance with U.S. and international standards in the area of emigration policy.

#### William J. Clinton

The White House, January 3, 1996.

### Message to the Congress Transmitting the Netherlands-United States Tax Protocol

January 3, 1996

To the Senate of the United States:

I transmit herewith for Senate advice and consent to ratification, the Protocol between the Government of the United States of America and the Government of the Kingdom of the Netherlands in Respect of the Netherlands Antilles Amending Article VIII of the 1948 Convention with Respect to Taxes on Income and Certain Other Taxes as Applicable to the Netherlands Antilles, signed at Washington on October 10, 1995. Also transmitted for the information of the Senate is the report of the Department of State with respect to the Protocol.

The Protocol amends Article VIII (1) of the Convention to limit the exemption from U.S. taxation of interest on debt instruments to interest paid on instruments issued on or before October 15, 1984, by a U.S. person to a related controlled foreign corporation that was in existence before October 15, 1984.

I recommend that the Senate give early and favorable consideration to the Protocol, and give its advice and consent to ratification.

### William J. Clinton

The White House, January 3, 1996.

### Remarks at the Funeral Service for Admiral Arleigh A. Burke in Annapolis, Maryland

January 4, 1996

Vice Admiral Metcalf, we thank you for your remarks and for your service. Admiral Owens, Admiral Boorda, Admiral Larson, Secretary Dalton, Deputy Secretary White, Senator Lugar, Senator Chafee, Mr. Perot, Mr. Justice White, to the members of the diplomatic corps who are here, representatives of the four services, all those who served with Arleigh Burke, Dr. Ward, and most especially Mrs. Burke.

We gather today to honor the life of one of the Navy's finest sailors and greatest leaders. Every life is a lesson, but his life particularly so, for in 94 years on this Earth, at sea and on land, Arleigh Burke gave nothing less than everything he had for his cherished Navy and his beloved country.

Born at the dawn of this century, on a hardscrabble farm at the foot of the Colorado Rockies, educated at this great Academy, wed to his wife 72 years ago here in this very chapel, Arleigh Burke stood watch over our freedom for more than four decades.

Late this summer, just before I traveled to Pearl Harbor to commemorate the end of the Second World War, I had the honor of spending an evening with Admiral Burke at the Pentagon. This hero of long nights and long days of the Pacific war gave me his wise counsel. And like so many of my predecessors, I came away far richer for it in an evening I will never forget.

As a Navy captain in 1943, it was Arleigh Burke who understood the full potential of the Navy's destroyers, its "Tin Cans." In so doing, he helped turn the tide in freedom's favor—at Empress Augusta Bay off Cape St. George and across vast stretches of the South Pacific. During one campaign that spanned 22 separate engagements, Burke and his squadron of Little Beavers, some of whom are here with us today, accomplished astonishingly big feats. They demolished an enemy cruiser, 9 destroyers, a submarine, 9 smaller ships, and downed some 30 aircraft.

Later, while serving under Admiral Marc Mitscher, Arleigh Burke pulled shipmates from the flaming aftermath of kamikaze attacks and helped plan the war's concluding battles at Philippine Sea, Leyte, Iwo Jima, and Okinawa. For that extraordinary heroism and grand vision, he earned the Navy Cross, the Distinguished Service Medal, the Silver Star, and the Purple Heart.

Like all good sailors, Admiral Burke had the ability to see over the horizon. He taught the Navy how to fight at night, attacking with torpedoes as well as guns. As Chief of Naval Operations for those unprecedented three terms, he created the most balanced, versatile fleet in history, one that enabled us to preserve the peace and safeguard our freedom throughout all of the hard days of the cold war. He built nuclear submarines so that our Navy would be as strong below the ocean's surface as it was above it. He armed them with Polaris missiles so we could better deter Soviet attacks. He took from blueprint to shipyard the idea of a fleet propelled by the power of the atom.

The Navy all Americans are so proud of, the Navy that stood up to fascism and stared down communism and advances our values and freedom even today, that Navy is Arleigh Burke's Navy.

Today we mourn the passing of a great American. But his spirit is all around us. We see it in a promise of the young midshipmen who will take on the challenge of living up to his magnificent example. We see it in the fine men of the ship that bears Admiral Burke's name and who will soon man the rails on the road to his gravesite. We see it in all the *Arleigh Burke* class destroyers that are protecting peace and helping democracy take root from the Persian Gulf to Haiti, to the former Yugoslavia.

These destroyers, each named for a naval hero, a naval leader such as John Paul Jones, John Berry, and just recently, Winston Churchill, are a special class of ships, the class of *Arleigh Burke*. Admiral Burke was the inspiration for these ships. They were meant to be feared and fast, the very attributes that earned their nickname—their namesake the nickname "31-Knot Burke." And they are both feared and fast. Today, in memory of this destroyerman, I have ordered all the *Burke* class and Little Beaver squadron ships currently underway to steam at 31 knots for 5 minutes beginning at noon.

Arleigh Burke's life spanned what has come to be called the American century, one in which the American people understood our Nation's special place in the world as a force for freedom and hope and peace. As the new century approaches, it is fair to say that no American did more to act upon that responsibility than Arleigh Burke. The freedoms we cherish, the peace we enjoy were sustained by his vision and his labors. Those freedoms and that peace are his greatest legacy. As long as we remain devoted to them, we will stay faithful to him and to the remarkable generation of Americans he helped to lead.

My fellow Americans, the challenges we face today are new. The foes who oppose us have changed. But the values and the interests we must stand for are the same ones Arleigh Burke dedicated his 18-hour days to preserve, the same freedom and peace and democracy and human dignity.

With Arleigh Burke's passing, we change the watch. A new generation takes the helm. May it find guidance and inspiration in the lessons of his long life so well lived. And may it stay true to the course Admiral Burke set of peace through strength, of freedom through sacrifice, of success through tireless devotion to duty.

Mrs. Burke, you were the Admiral's partner throughout his long and rich life. You blessed him greatly with your love, as his powerful quote on the front of our program so clearly says. In turn, he blessed America with his service.

May God now bless Arleigh Burke in the warm embrace of his eternal love, in the timeless words of the sailor, "Fair winds and following seas."

Note: The President spoke at 12:42 p.m. in the Chapel at the U.S. Naval Academy. In his remarks, he referred to Vice Adm. Joseph Metcalf III, USN (Ret.); Adm. William A. Owens, USN, Vice Chairman, Joint Chiefs of Staff; Adm. J.M. Boorda, USN, Chief of Naval Operations; Adm. Charles Larson, USN, Superintendent, U.S. Naval Academy; former Presidential candidate Ross Perot; Supreme Court Justice Byron White; and Roberta Burke, wife of Admiral Burke, and her Godson, Dr. Patrick C. Ward.

### **Letter to Congressional Leaders on Iraq**

January 4, 1996

Dear Mr. Speaker: (Dear Mr. President:)

Consistent with the Authorization for Use of Military Force Against Iraq Resolution (Public Law 102–1), and as part of my effort to keep the Congress fully informed, I am reporting on the status of efforts to obtain Iraq's compliance with the resolutions adopted by the U.N. Security Council.

On December 17, 1995, the Executive Chairman of the U.N. Special Commission on Iraq (UNSCOM), responsible for dismantling Iraq's weapons of mass destruction (WMD) programs, released his latest report to the Security Council. The report makes clear that Iraq remains far from compliance with its WMD obligations. The regime's promises of new openness and honesty in its relationship with UNSCOM have proven worthless. Not only is Iraq continuing to hide information on its past weapons programs, UNSCOM has discovered that it has continued work on prohibited missile programs up to the present day. This was evidenced by the recent interception by the Jordanian government of a shipment of missile components destined for Iraq. In addition, the Iraqi government only recently turned over other prohibited missile parts.

Further, Iraq continues to drag its feet on its obligations to account for hundreds of Kuwaitis and third country nationals missing since the invasion. Iraq has not returned the millions of dollars worth of Kuwaiti property looted during the occupation. The Iraqi Republican Guards still use a large quantity of stolen Kuwaiti military equipment. Iraq continues to provide safe haven for terrorist groups. Given this Iraqi track record of disrespect for its international obligations, the Security Council maintained the sanctions regime without change at the November 8, 1995, review. The U.N. Security Council has authorized Iraq, pursuant to Resolution 986, to export a limited quantity of oil in order to purchase humanitarian goods. However, the Government of Iraq continues to reject this Resolution.

Saddam Hussein's unwillingness to comply with the norms of international behavior ex-

tends to his regime's continuing threat to Iraqi citizens throughout the country. We and our allies continue to enforce the nofly zones over northern and southern Iraq as part of our efforts to deter Iraq's use of aircraft against its population. Iraq's repression of its southern Shi'a population continues, with policies aimed at destroying the Marsh Arabs' way of life and important environmental resources. Along with international and local relief organizations, we continue to provide humanitarian assistance to the people of northern Iraq. We have facilitated talks between the two major Kurdish groups in an effort to help them resolve their differences and increase stability in northern

The human rights situation throughout Iraq remains unchanged. Saddam Hussein shows no signs of complying with U.N. Security Council Resolution 688, which demands that Iraq cease the repression of its own people. The international community and human rights observers joined us in dismissing Saddam's October 15, 1995, referendum to extend his rule as a farce.

In October 1994 the U.N. Security Council adopted Resolution 949, which demanded that Iraq not utilize its forces to threaten its neighbors or U.N. operations and that it not redeploy or enhance its military capacity in southern Iraq. The defections last August of Saddam Hussein's family members increased the uncertainty of the Iraqi situation. In view of Saddam Hussein's proven record of unreliability, we felt it prudent to improve the deterrence and warfighting capability of U.S. forces within the U.S. Central Command area of responsibility. Among the steps taken to accomplish this end were the movement of prepositioning ships into the Gulf and the deployment of an air expeditionary force to Bahrain.

The Multinational Interception Force (MIF) conducting the maritime enforcement of sanctions against Iraq continues to serve magnificently. Since my last report, the MIF has encountered the busiest sanctions enforcement period since 1991, diverting 20 dhow vessels carrying Iraqi dates worth an estimated \$3.45 million. The expeditious acceptance of these vessels by the United Arab Emirates, Bahrain, and Kuwait has greatly

contributed to the deterrent effect of MIF sanctions enforcement operations and has also freed enforcement vessels escorting the diverted vessels to return to patrol operations.

We continue to achieve a significant foreign policy objective in ensuring multinational participation in the MIF. Ships from Belgium, New Zealand, Italy, Canada, and the United Kingdom have served with the MIF since September, effectively refuting Iraqi assertions that the MIF is a "U.S.-only operation."

Other countries have made different but important contributions toward enforcing the U.N. sanctions against Iraq. Since MIF operations began, Panama and St. Vincent and the Grenadines have deflagged four vessels, and Honduras has enacted stricter sanctions enforcement measures and has continued to pursue deflagging proceedings against several vessels involved in sanctions violations.

The United Arab Emirates, Kuwait, and Saudi Arabia have assumed responsibility for disposition of the approximately 30,000 metric tons of Iraqi gas and oil cargo seized by the MIF and valued at about \$6 million. The United Arab Emirates and Kuwait have sold a portion of this cargo and are expected to turn over the proceeds to the United Nations. Saudi Arabia is preparing to sell a portion of the seized oil as well. The Iraqi dates seized by the MIF are subject to disposal in order to deny any benefit to Iraq.

Security Council Resolution 687 affirmed that Iraq is liable under international law for compensating the victims of its unlawful invasion and occupation of Kuwait. Although the U.N. Compensation Commission (UNCC) has approved some 790,000 individual awards against Iraq, worth about \$3.0 billion, it has been able to authorize the payment of only the fixed awards for serious personal injury or death (aggregating approximately \$13.5 million). The remainder of the awards cannot be paid because the U.N. Compensation Fund lacks sufficient funding. The awards are supposed to be financed by a deduction from the proceeds of future Iraqi oil sales, once such sales are permitted to resume. However, Iraq's refusal to meet the Security Council's terms for a resumption of oil sales has left the UNCC without adequate

financial resources to pay the awards. Iraq's intransigence means that the victims of its aggression remain uncompensated for their losses over 4 years after the end of the Gulf War.

To conclude, Iraq remains a serious threat to regional peace and stability. I remain determined that Iraq comply fully with all its obligations under the U.N. Security Council Resolutions. My Administration will continue to oppose any relaxation of sanctions until Iraq demonstrates peaceful intentions through its overall compliance with the relevant resolutions.

I appreciate the support of the Congress for our efforts and shall continue to keep the Congress informed about this important issue.

Sincerely,

#### William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Strom Thurmond, President pro tempore of the Senate.

### **Letter to Congressional Leaders Transmitting the Report on Cyprus** *January 4, 1996*

Dear Mr. Speaker: (Dear Mr. Chairman:)
In accordance with Public Law 95–384 (22
U.S.C. 2373(c)), I submit to you this report
on progress toward a negotiated settlement
of the Cyprus question. The previous submission covered progress through September 30,
1995. The current submission covers the period October 1, 1995, through November 30,
1995.

The focus of my Administration's activity during this reporting period was preparations for the December trip to Cyprus of my Special Emissary, Richard Beattie. Mr. Beattie's travel reflects my interest in intensifying United States Government efforts to achieve progress towards an intercommunal settlement. His ongoing work supports the U.N.-led effort to attain lasting peace on the island. Consultations with the parties confirmed that security has not diminished as a key concern for both sides.

With respect to Cyprus' European Union (EU) accession process, in discussions with

European officials and others, my representatives continued to urge that the EU engage both communities regularly to explain what EU membership would mean for a federal Cyprus state. Such dialogue would encourage the parties to use the period before accession negotiations to establish a bizonal, bicommunal federation that could ultimately enter the EU.

Sincerely,

### William J. Clinton

NOTE: Identical letters were sent to Newt Gingrich, Speaker of the House of Representatives, and Jesse Helms, chairman, Senate Committee on Foreign Relations.

# Statement on Signing District of Columbia Appropriations Legislation January 4, 1996

Today I have signed into law House Joint Resolution 153, which provides authority for the District of Columbia to continue full op-

This measure continues the authority provided by the Fourth Continuing Resolution for FY 1996, which I signed December 22, and will enable the District to continue to operate, using District funds, through January 25.

Because H.J. Res. 153 allows the District government to continue to operate without disruption, it is a step in the right direction. Nevertheless, it is only a step. It does not end the partial shutdown of the Federal Government that continues to affect the Departments of Commerce, Education, Health and Human Services, Housing and Urban Development, Interior, Justice, Labor, State, and Veterans Affairs; the Environmental Protection Agency; the National Aeronautics and Space Administration; the Small Business Administration; and nearly three dozen smaller agencies.

This shutdown is hurting millions of innocent Americans—such as the 600,000 senior citizens who may not get services under the "Meals on Wheels" program, or the 2,500 moderate- and low-income working families per day who cannot get their Federal Housing Administration (FHA) mortgage loans processed. The longer the shutdown contin-

ues, the more Americans across the country will feel its impact.

The shutdown has forced the Administration to furlough 280,000 workers in these departments and agencies. And while the Administration has kept 480,000 others on the job because they perform emergency services, we cannot pay them until the shutdown ends. Thus, by not ending the shutdown, the Congress is disrupting the lives of three-quarters of a million Federal workers, most of whom live paycheck to paycheck and are having severe problems paying their mortgages or rent, buying food, and protecting their families.

I am concerned that this bill contains an objectionable provision that would single out poor women by prohibiting the use of District funds for providing abortion services. I oppose including this provision in the regular fiscal year 1996 District of Columbia Appropriations Bill, and I urge the Congress to send that bill to me—in a form I can sign—as expeditiously as possible.

Once again, I urge the Congress to end this shutdown immediately by sending me an acceptable continuing resolution to fund these departments and agencies, or acceptable fiscal 1996 appropriations bills for them.

### William J. Clinton

The White House, January 4, 1996.

NOTE: H.J. Res. 153, approved January 4, was assigned Public Law No. 104–90. This statement was released by the Office of the Press Secretary on January 5.

### **Memorandum on Relations With the Palestine Liberation Organization**

January 4, 1996

Presidential Determination No. 96-8

Memorandum for the Secretary of State Subject: Suspending Restrictions on U.S. Relations with the Palestine Liberation Organization

Pursuant to the authority vested in me by the Middle East Peace Facilitation Act of 1994, part E of title V, Foreign Relations Authorization Act, Fiscal Years 1994 and 1995, Public Law 103–236, as amended ("the Act"), I hereby:

- (1) certify that it is in the national interest to suspend application of the following provisions of law until March 31, 1996:
  - (A) Section 307 of the Foreign Assistance Act of 1961, as amended (22 U.S.C. 2227), as it applies with respect to the Palestine Liberation Organization or entities associated with it;
  - (B) Section 114 of the Department of State Authorization Act, Fiscal Years 1984 and 1985 (22 U.S.C. 287e note), as it applies with respect to the Palestine Liberation Organization or entities associated with it;
  - (C) Section 1003 of the Foreign Relations Authorization Act, Fiscal Years 1988 and 1989 (22 U.S.C. 2502); and
  - (D) Section 37, Bretton Woods Agreement Act (22 U.S.C. 286w), as it applies to the granting to the Palestine Liberation Organization of observer status or other official status at any meeting sponsored by or associated with the International Monetary Fund.
- (2) certify that the Palestine Liberation Organization continues to abide by the commitments described in section 583(b)(4) of the Act.

You are authorized and directed to transmit this determination to the Congress and to publish it in the *Federal Register*.

### William J. Clinton

NOTE: This memorandum was released by the Office of the Press Secretary on January 5.

### Remarks to Senior Citizens at St. Monica's Episcopal Church

January 5, 1996

Well, let me first thank Father Darko for his comments and for the work being done here at St. Monica's Church. I was hoping he'd say something—I've never seen a preacher pass up a podium. [Laughter] And I'm glad he didn't. [Laughter]

I want to thank the Friendship House for the leadership shown in being a true friend to our seniors. I want to thank all of you especially for working for this Meals on Wheels program. And I want to thank all of you for making me feel so welcome—me and, of course, the members of our administration: the Secretary of Agriculture, Mr. Glickman; the Secretary of Health and Human Services, Secretary Shalala; Assistant Secretary Fernando Torres-Gil. And of course, we're joined here by Senator Leahy and by Congress—from Vermont, he came all the way from Vermont. And those that—he brought his wife with him, and she's a nurse. So if I get sick she can help me get out of here. [Laughter]

I'm delighted that Mayor Barry joined us, and it's good to see you in good health, Mayor. And I want to say a special word of thanks to Congresswoman Eleanor Holmes Norton for the brilliant job she's done in sticking up for these programs. I want to thank this fine couple that run this program here for the work they have done.

And I want to say a word of thanks especially to the folks who sat at my table and talked to me about this program and about Medicare and about what all is going on. I got a pretty good education. [Laughter] And I think most of what they said to me is true. Now—but the lady sitting next to me, she swears that she is 93 years old. [Laughter] You know, usually when somebody doesn't tell the truth about their age, they're kind of turning it low. [Laughter] But I'm not sure she didn't exaggerate a little bit. [Laughter] She looks awful young to me. And I thank you so much.

I know all of you know this, but all across this great country of ours, there are seniors like you and others who depend upon meals like this that are federally funded. In one year alone, more than 230 million of these meals are served to seniors all across America. And for a lot of seniors, this is the only really good, warm, nutritious meal they get every day. Now, these meals are one of the things that are threatened by the shutdown that was forced by the Republicans in the House of Representatives.

This strategy has been abandoned, I want to say, by the Senate Republicans led by Senator Dole, and was never supported by the Democrats in the Senate and the House. And I want to thank all of them for not supporting

that. And I understand that there are others in the House among the Republicans who may want to abandon it or change it.

But unless we do something within days, the regular Federal funds for the senior meals program, including the Meals on Wheels, could dry up. State and local charities all across America are stepping in to help in some cases, but the future of these meals programs could be at risk, and that would literally be a disaster for the lives of a lot of senior citizens in America. And we cannot allow that.

Where I can, as all of you know, I have acted in this crisis to keep services going to the American people. And today I am going to take some action that will keep providing food to these senior centers even if the Congress doesn't correct the problem today. I agree with Father Darko; this is not a politically sensitive program. This is a people program. It shouldn't have anything to do with politics. This has been a program that people in both parties have supported, and it ought to be again.

But in the event that Congress does not fix this problem, I am instructing the Secretary of Agriculture to provide temporary funding to help these centers continue to serve meals. And they have—Secretary Glickman can explain to the press later—they have some money that can be put into this meals program to keep it going for quite some time, to make sure that you don't get caught up in this, and we intend to do it.

We've been able to do some other things like this. We got some money through the low-income heating assistance programs to some of the States that are having such a cold winter where there are a lot of seniors and some younger people who are living in homes that are poorly heated and, without a little extra help, would have a hard time dealing with this cold winter.

But I want to make it clear that even if we can solve this problem for an extended period of time, there are some problems that cannot be solved unless the Government is just opened back up. All the furloughed employees—we have one furloughed Federal employee here—they ought to be brought back to work, and those that are working ought to be paid. The services that they are

instructed to provide that we all agree are going to be provided when we get a final budget agreement ought to be provided. This has never been done before in the history of the country. And we shouldn't continue to do it now.

This shutdown is hurting people in every State in America. And as I said before, there are some things that I can do to help, like the heating assistance program or like keeping this Meals on Wheels program going. But some of these things require action by Congress. Now, today they said, as Father Darko said, that they might bring the Federal employees back, and they might pay them but not let them do very much. And they might continue some of the so-called politically sensitive programs. I don't want to minimize that. That is a step in the right direction. Better to have this than not. That is a step in the right direction.

But you should also know that there are now 20,000 young people who have applications for home mortgages in to the Federal Government who can't close those mortgages because of this shutdown. And they may lose those homes, their chance to buy a home. There are I think now \$40 million—\$40 million in small business loans held up, because the Small Business Administration guarantees those loans, that would prevent people from starting their businesses and hiring people. And we need more small businesses being started. We need to create jobs for our people.

There are any number of toxic waste dumps that large numbers of American children live near that ought to be cleaned up. And all the cleanup work has just been stopped in neighborhoods all across America.

Now, this is wrong. It's wrong. And it amounts to cruel and unusual punishment, not only for all the people who need these services but for all the rest of the people in this country who pay the taxes for them. They are not getting what they paid for, and the people are not getting the services that have been authorized.

I want to say again this—this is one of the things that came up at our lunch when one of the folks at the table said, "I thank you for standing firm"—this shutdown does not have anything to do with balancing the budg-

et. I have pledged to the Republicans—I gave my word, and I was raised in an old-fashioned home in an old-fashioned time, maybe, but I still think when you tell some-body you're going to do something, you ought to do everything you can to do it. That's the way I was raised. I gave them my word I would work with them to pass a plan which would bring our Federal budget into balance in 7 years, according to the estimates of the Congress. I gave them my word I would do that; I have been doing that.

The last time there was a crisis like this the Government didn't shut down, but there was a budget crisis about 5 years ago and the President at that time was involved in those negotiations for about a half an hour. I have spent days and days and days working with the leaders of Congress, and I will do it some more. I was ready yesterday. We missed a day yesterday.

But this threat of the shutdown—as much as I hate to see people furloughed, as much as I hate to see people working and not getting paid, as much as I hate to see these young people not getting their homes and these businesses not being funded—we've even got businesses that have jobs that depend on their getting permission from the Government to sell their products overseas. And they can't get permission. They may have to lay people off when they could be hiring people.

I hate to see all that. But that cannot affect a single, solitary decision I make on what kind of a balanced budget plan we're going to have. Because that's this year and now, but if we're going to make plans for 7 years I have to know that if we're going to balance the budget, we are going to protect the Medicare program, the Medicaid program, the education of our children, the environment that we all share, and that we're not going to raise taxes on the hardest pressed working families.

Now, we can balance the budget and protect all that. And that's what I'm trying to do. And I am behaving in these negotiations exactly as I would be behaving if the Government was running and if you didn't have to think about the Meals on Wheels program, and if nobody was being furloughed. But I want you to know, as much as I hate to see

these problems, I cannot change a single, solitary decision I would make because you don't want me to make a bad decision for the long run because of a problem we've got in the short run.

So the time has come to stop playing politics with this. Let's do what our country has always done: Let the Government go on and perform its basic services, and let's get back to work. Every day we miss in these negotiations is a day we're putting off balancing the budget. Let's just go back to work, roll up our sleeves, balance a budget, but do it in a way that protects the fundamental interests of the American people. That's what I'm trying to do.

And I hope by coming here today—and I not only got a very good meal—[Laughter]—and had a lot of conversations. Lots of days I just eat lunch alone at my desk. I had much more fun today than I normally do. [Laughter] But I hope we will send a message across this country that this is a good and worthy program. And if the House of Representatives votes to put it back into funding today, we will applaud them and give them a pat on the back. But we want to go all the way. We shouldn't have any of the essential functions of Government shut down.

You know, those young people ought to be able to get loans to start their businesses. Those folks ought to be able to get permission from the Government to sell our products to foreign countries. We're all buying things from other countries here every day. We ought to be selling our things overseas. And those young families that are having a chance because interest rates are low to move into homes for the first time, they ought to be able to do it. We should not leave this work undone.

So again I say thank you. If you need it, we're going to provide the money to keep the Meals on Wheels program going. And we will be there. But I think what we all want is for our country to stop—stop all this political squabbling in Washington, put all the partisanship aside, and get back to the work of balancing the budget in a way that protects our obligations to our parents and our children and to the future of this country.

We can do this. This is a very great country. This is hardly the biggest problem we ever faced. We can do it, and do it right if we'll do it in the kind of spirit that I have felt in this room today.

Thank you, and God bless you all.

Note: The President spoke at 12:34 p.m. in the Rectory Hall. In his remarks, he referred to Rev. Daniel Darko, pastor, St. Monica's Episcopal Church, and Mayor Marion Barry of Washington, DC. A tape was not available for verification of the content of these remarks.

### Digest of Other White House Announcements

The following list includes the President's public schedule and other items of general interest announced by the Office of the Press Secretary and not included elsewhere in this issue.

### December 31

In the afternoon, the President and Hillary Clinton traveled to Hilton Head, SC, where they attended the 1995 Renaissance Weekend.

### January 1

In the afternoon, the President and Hillary Clinton returned to Washington, DC.

#### January 2

The President announced his intention to appoint Guy R. McMinds as the U.S. Commissioner of the North Pacific Anadromous Fish Commission.

#### January 3

The President announced his intention to nominate Martin A. Kamarck to be President of the Export-Import Bank of the United States.

### January 4

In the morning, the President traveled to Annapolis, MD, where he met with the family of Adm. Arleigh A. Burke before Admiral Burke's memorial service, and in the afternoon he returned to Washington, DC.

The President announced his intention to nominate Shirley W. Ryan to the National Council on Disability.

The President announced his intention to appoint Jody L. Williams as a member of the Utah Reclamation Mitigation and Conservation Commission.

The President announced his intention to nominate Gerald N. Tirozzi to be Assistant Secretary of Education for Elementary and Secondary Education.

### January 5

In the afternoon, the President met with congressional leaders to discuss the budget negotiations.

The President named John L. Hilley as Assistant to the President and Director of Legislative Affairs.

The President declared a major disaster in the State of South Dakota and ordered Federal aid to supplement local recovery efforts in the area struck by a severe winter storm October 22–24, 1995.

The President declared a major disaster in the State of Minnesota and ordered Federal aid to supplement local recovery efforts in the area struck by a severe ice storm October 23–24, 1995.

### Nominations Submitted to the Senate

The following list does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service officers.

### Submitted January 4

Stuart E. Eizenstat, of Maryland, to be Under Secretary of Commerce for International Trade, vice Jeffrey E. Garten, resigned.

### **Checklist**of White House Press Releases

The following list contains releases of the Office of the Press Secretary that are neither printed as items nor covered by entries in the Digest of Other White House Announcements.

### Released December 291

Transcript of a press briefing by Press Secretary Mike McCurry

### Released December 31

Transcript of a press briefing by Press Secretary Mike McCurry

### Released January 2

Transcript of a press briefing by Press Secretary Mike McCurry

### Released January 3

Transcript of a press briefing by Press Secretary Mike McCurry

### Released January 4

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry announcing that Assistant to the President and Director of Legislative Affairs Patrick J. Griffin has informed the President of his intent to resign

Statement by Press Secretary Mike McCurry on the budget impasse

### Released January 5

Transcript of a press briefing by Press Secretary Mike McCurry

Statement by Press Secretary Mike McCurry on the resignation of Prime Minister Tomiichi Murayama of Japan

<sup>&</sup>lt;sup>1</sup> This release was not received in time for inclusion in the appropriate issue.

### Acts Approved by the President

### Approved January 4

H.R. 2808 / Public Law 104–89 To extend authorities under the Middle East Peace Facilitation Act of 1994 until March 31, 1996, and for other purposes

H.J. Res. 153 / Public Law 104–90 Making further continuing appropriations for the fiscal year 1996, and for other purposes